

# DISTRIBUTION RIGHTS OF FOREIGN RETAILERS IN VIETNAM

**How to play efficient by the rules?**

Presented by  
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*24 October 2023    The Reverie Saigon*

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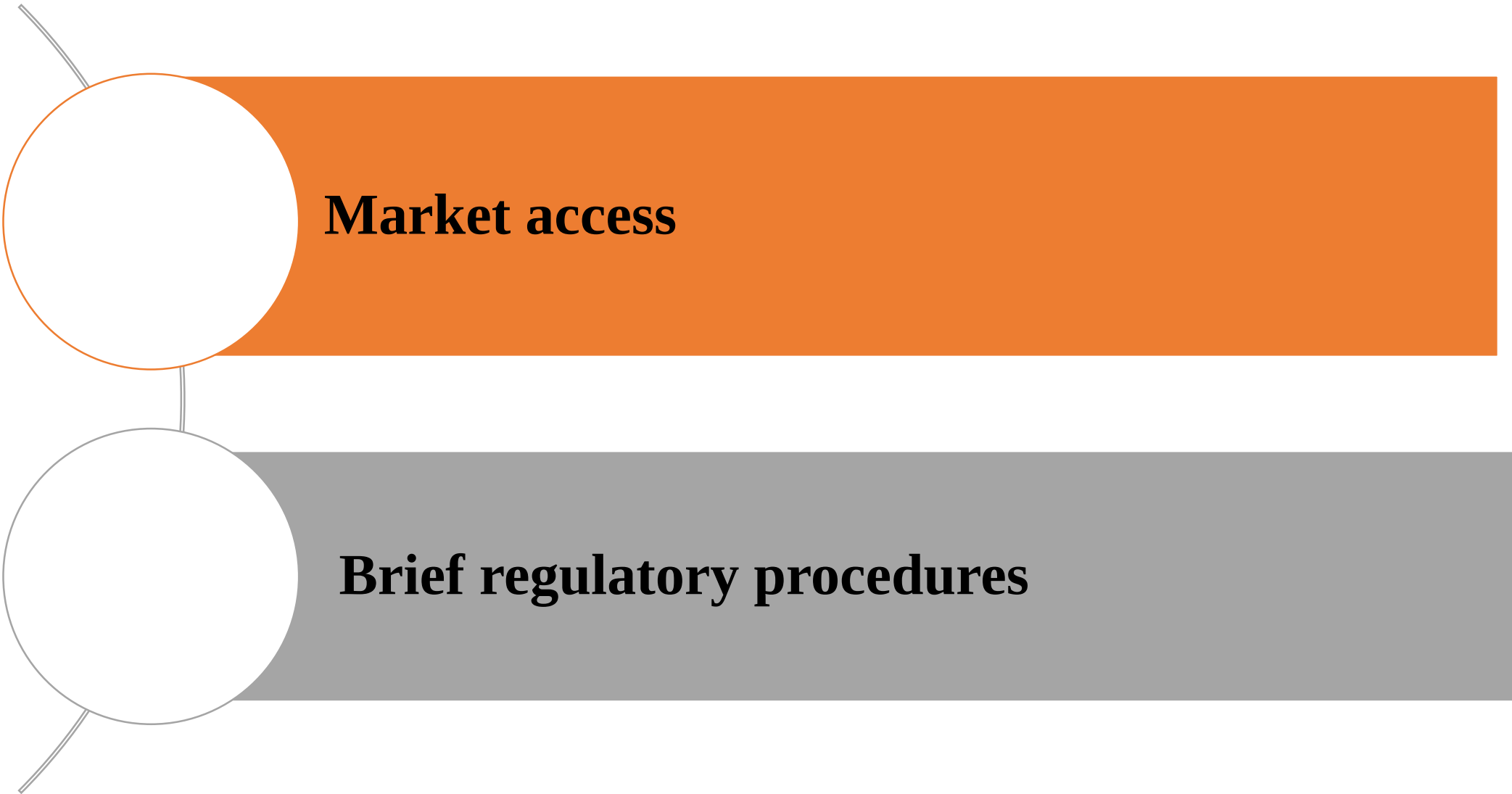
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# 1. OVERVIEW ON RETAIL INVESTMENT

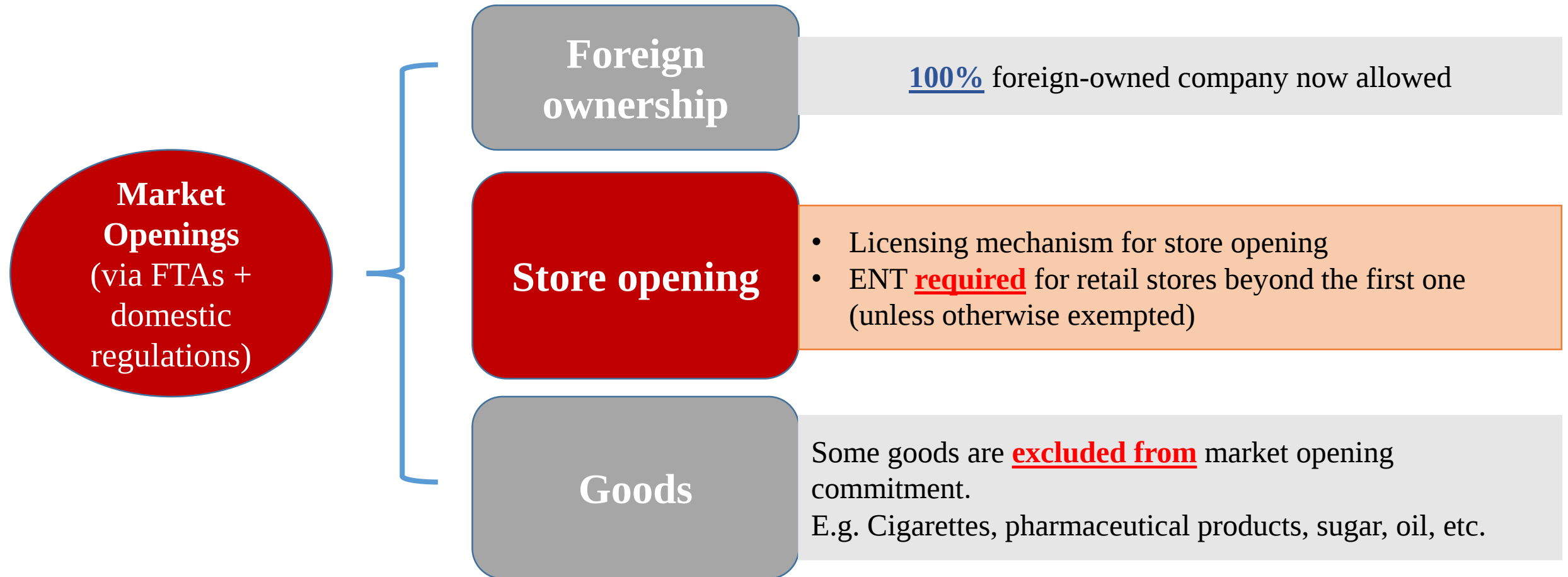


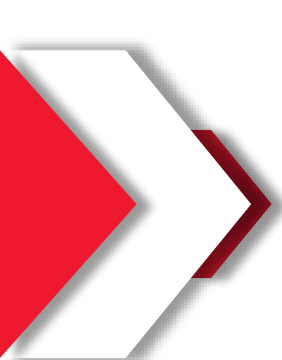
**Market access**

**Brief regulatory procedures**

# 1. OVERVIEW ON RETAIL INVESTMENT

## 1.1 Areas of market access





# 1. OVERVIEW ON RETAIL INVESTMENT

## 1.1 Market access (cont.) – ENT requirements

**Concessions under the WTO Commitments: The devils are in the details!**

“The **establishment of outlets for retail services** (beyond the first one) shall be allowed on the basis of an **Economic Needs Test (ENT)**.<sup>24</sup>

<sup>24</sup>Applications to establish more than one outlet shall be subject to **pre-established publicly available procedures**, and approval shall be based on **objective criteria**. The **main criteria** of the ENT include the number of existing service suppliers in a particular geographic area, the stability of market and geographic scale.”

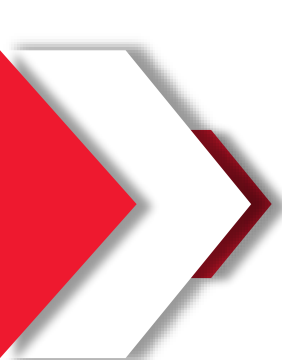
# 1. OVERVIEW ON RETAIL INVESTMENT

## 1.1 Market access (cont.) – ENT requirements

### Extraction of WTO Commitments:

| Mode of delivery: (1) Cross-border supply (2) Consumption abroad (3) Commercial presence (4) Presence of natural person |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |                                                                                                                                                                                |                        |
|-------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------|
| Sectors and sub-sectors                                                                                                 | Limitations on Market Access                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | Limitations on National Treatment                                                                                                                                              | Additional Commitments |
|                                                                                                                         | <p>As of 1 January 2009, foreign-invested companies engaging in distribution services will be permitted to engage in the commission agents', wholesale and retail business of tractors; motor vehicles; cars and motorcycles. Within 3 years of Viet Nam's accession, foreign-invested companies engaging in distribution services will be permitted to engage in the commission agents', wholesale and retail business of all legally imported and domestically produced products.</p> <p>The establishment of outlets for retail services (beyond the first one) shall be allowed on the basis of an Economic Needs Test (ENT)<sup>24</sup>.</p> |                                                                                                                                                                                |                        |
|                                                                                                                         | (4) Unbound, except as indicated in the horizontal section.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | (4) Unbound, except as indicated in the horizontal section.                                                                                                                    |                        |
| D. Franchising services (CPC 8929)                                                                                      | <p>(1) (2) None.</p> <p>(3) None, except a joint venture with a Vietnamese partner(s) is required, and foreign capital contribution shall not exceed 49%. As of 1 January 2008, the 49% capital limitation shall be abolished. As of 1 January 2009, none. After 3 years from the date of accession, branching is allowed.</p> <p>(4) Unbound, except as indicated in the horizontal section.</p>                                                                                                                                                                                                                                                  | <p>(1) (2) None.</p> <p>(3) None, except that the chief of the branch has to be a resident in Viet Nam.</p> <p>(4) Unbound, except as indicated in the horizontal section.</p> |                        |

<sup>24</sup> Applications to establish more than one outlet shall be subject to pre-established publicly available procedures, and approval shall be based on objective criteria. The main criteria of the ENT include the number of existing service suppliers in a particular geographic area, the stability of market and geographic scale.



# 1. OVERVIEW ON RETAIL INVESTMENT

## 1.1 Market access (cont.) – licensing mechanism for store opening

### by domestic laws: a half-decentralized mechanism?

#### (Decree 09/2018) Article 8. Licensing agencies

1. [...]

2. Department of Industry and Trade of province where a retail outlet is located shall issue, reissue, modify, renew or revoke its license for establishment of retail outlet.

3. The licensing agency shall consult with the Ministry of Industry and Trade and managing Ministry in any of the following cases:

a) [...]

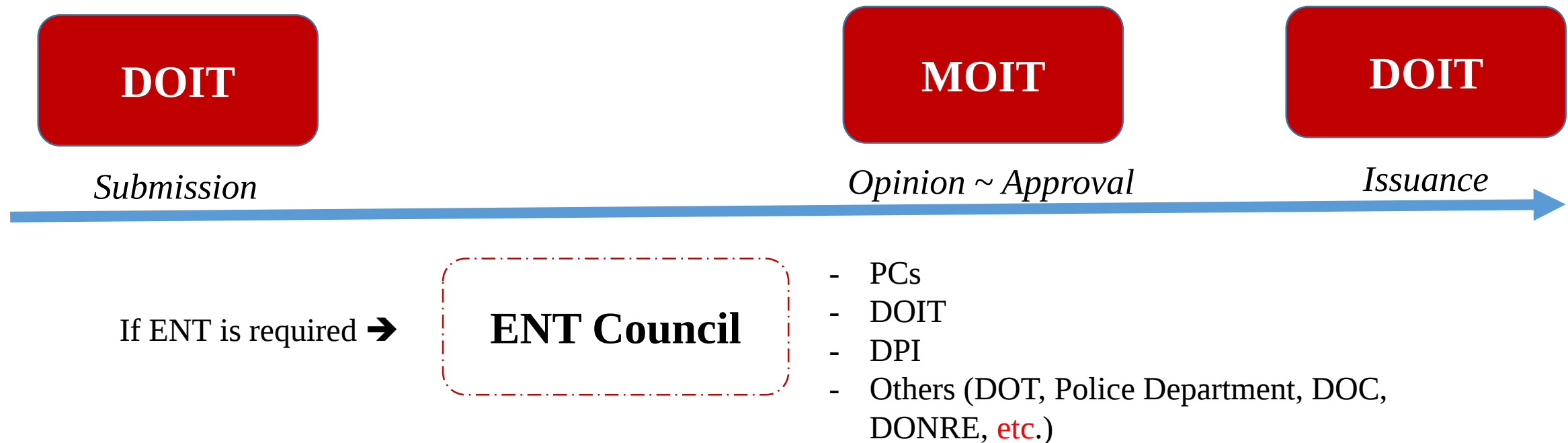
b) [...];

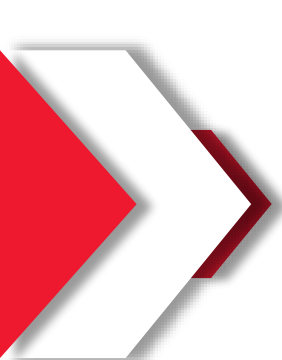
c) **Consulting** with the Ministry of Industry and Trade **before** issuing or modifying a **license for establishment of retail outlet**.

# 1. OVERVIEW ON RETAIL INVESTMENT

## 1.1 Market access (cont.) – licensing mechanism for store opening

...a half-decentralized mechanism? (cont.)





# 1. OVERVIEW ON RETAIL INVESTMENT

## 1.1 Market access (cont.) – details on ENT requirements

as detailed in domestic laws...

1. Scale of affected geo-market

2. Number of operating outlets

3. Impact on the market stability + operating outlets + traditional market

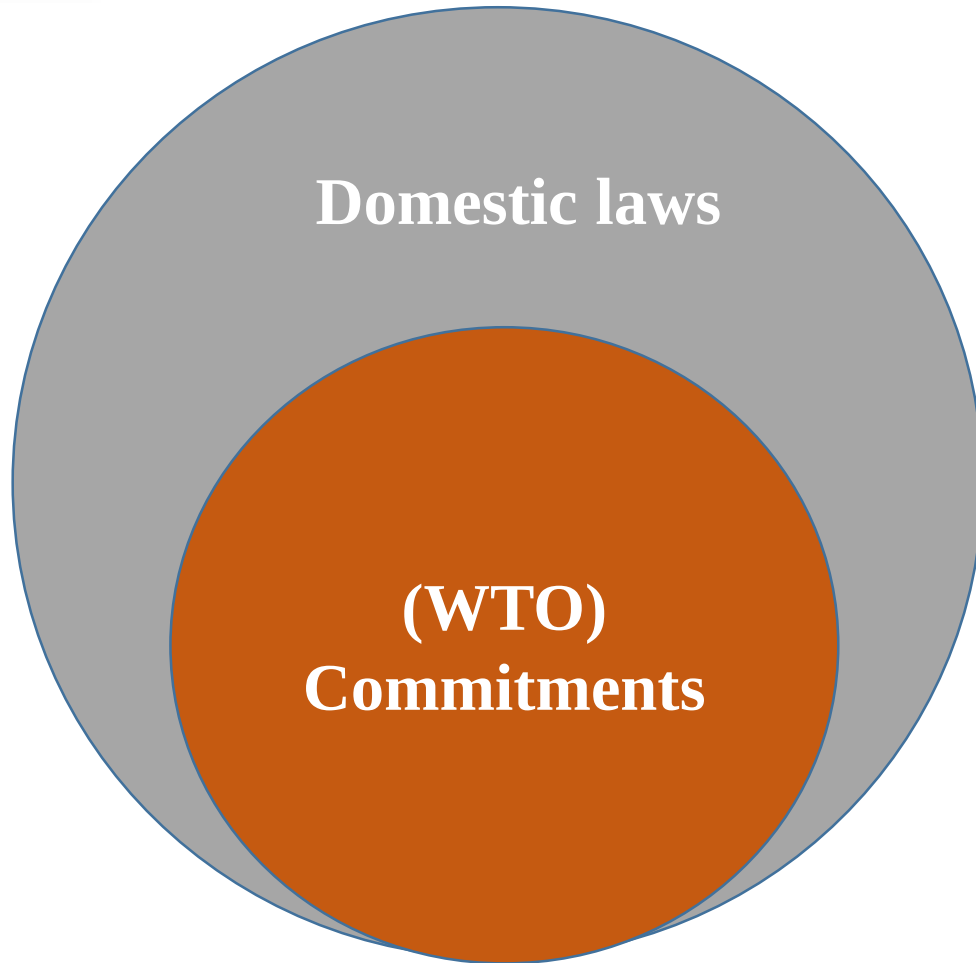
4. Impact on traffic density + environment hygiene + fire safety

5. Contribution to the socio-economic development

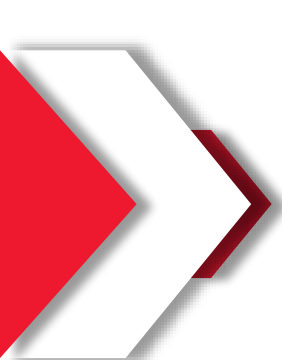
# 1. OVERVIEW ON RETAIL INVESTMENT

## 1.1 Market access (cont.) – ENT requirements (cont.)

and implemented...



| # | WTO Commitments                      | Domestic laws                                                                                                                                                                                                                       |
|---|--------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1 | No. of existing suppliers            | <ul style="list-style-type: none"> <li>No. of operating outlets</li> </ul>                                                                                                                                                          |
| 2 | Market stability                     | <ul style="list-style-type: none"> <li>Impact on market stability + <b>operating outlets + traditional market</b></li> </ul>                                                                                                        |
| 3 | Geo scale                            | <ul style="list-style-type: none"> <li>Scale of affected geo market</li> </ul>                                                                                                                                                      |
| 4 | Others ( <u>non-main</u> ?) criteria | <ul style="list-style-type: none"> <li><b>Impact on traffic density + environment hygiene + fire safety</b></li> <li><b>Contribution to the socio-economic development</b></li> <li><b>Past compliance records (tax)</b></li> </ul> |



# 1. OVERVIEW ON RETAIL INVESTMENT

## 1.1 Market access (cont.) – ENT exemptions

**First retail outlet**

**Store with qualified  
criteria**

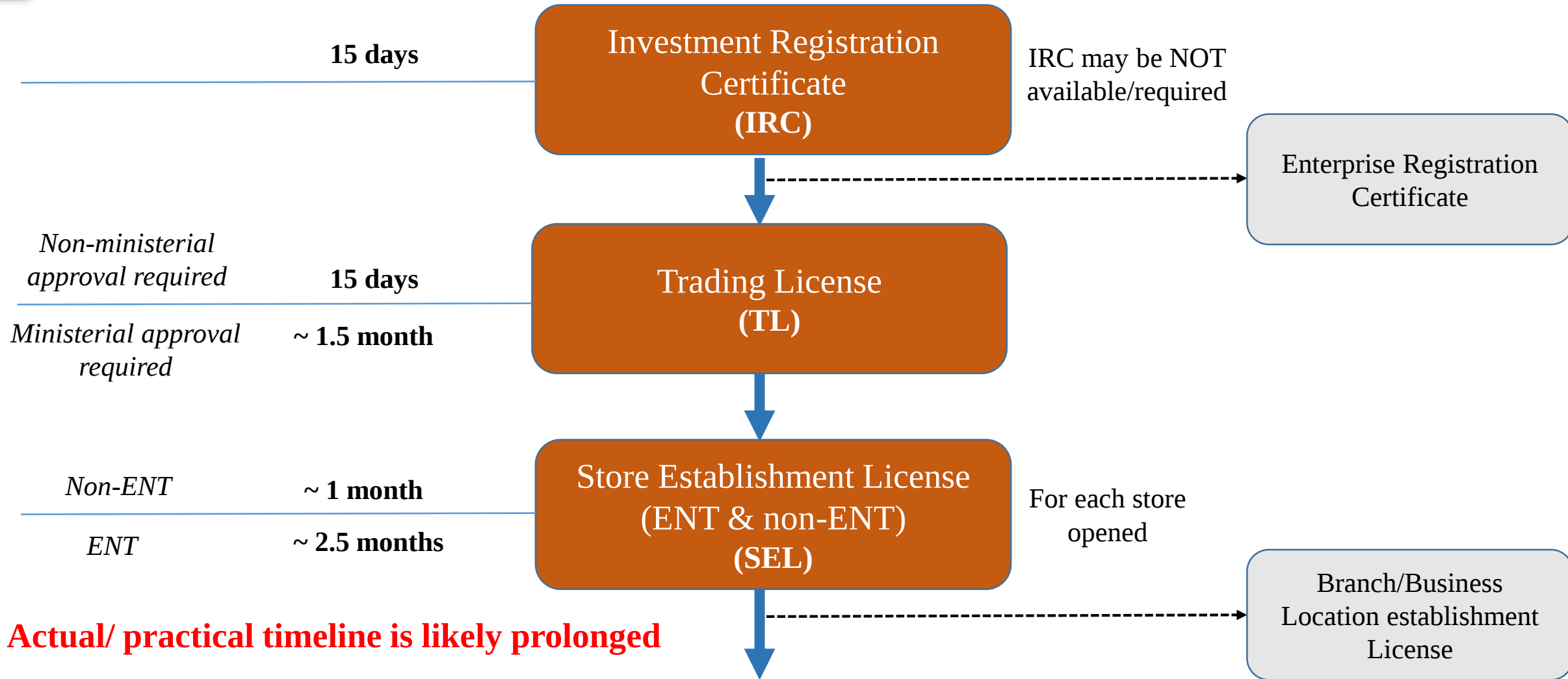
In trade center

< 500 sqm

NOT convenience store  
OR mini-supermarket

# 1. OVERVIEW ON RETAIL INVESTMENT

## 1.2 Regulatory procedures: **multi-levelled playing field!**



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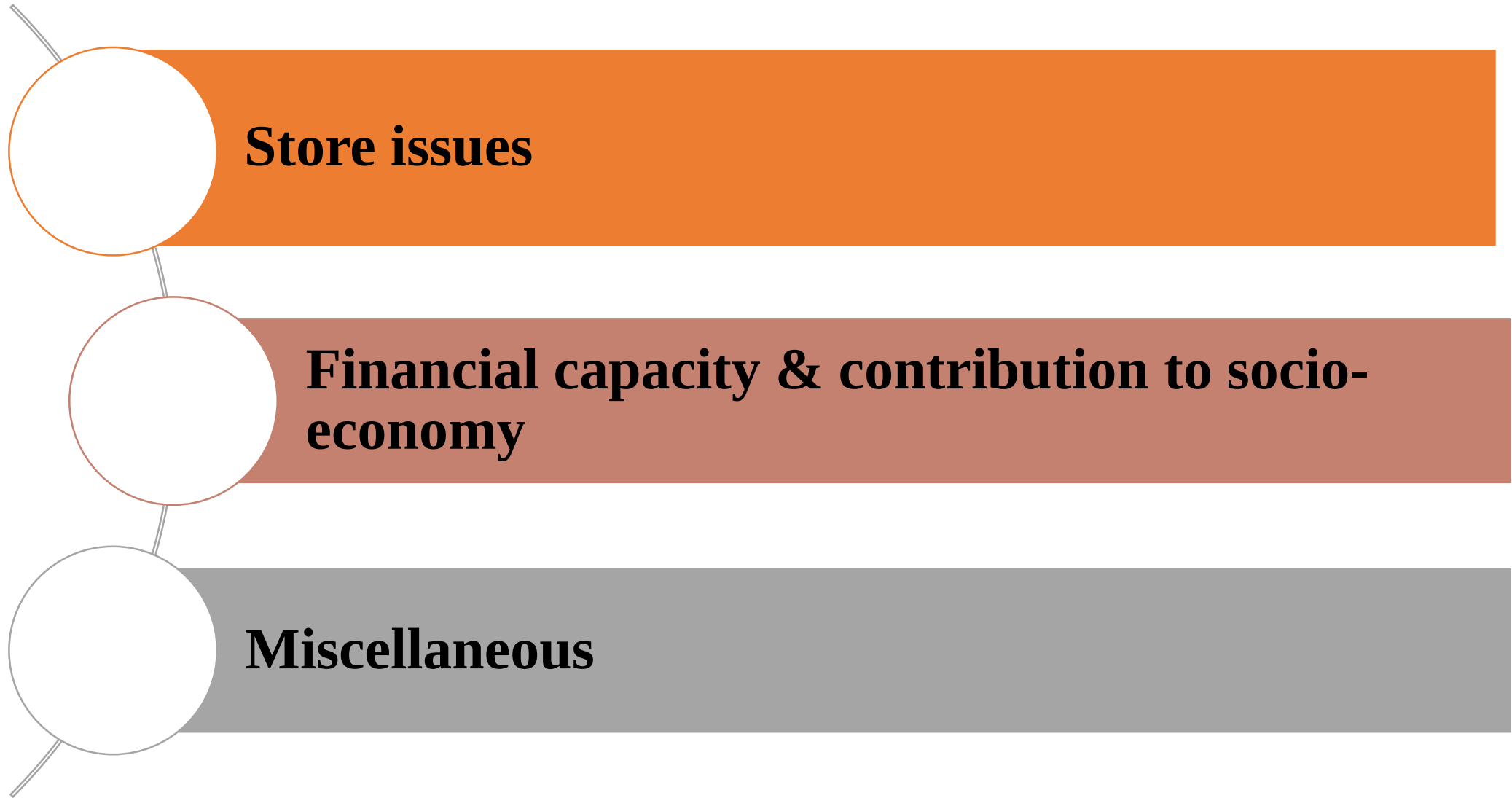
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## 2. CROSSING THE LICENSING HURDLES: SOME PRACTICE NOTES



**Store issues**

**Financial capacity & contribution to socio-economy**

**Miscellaneous**

## 2. CROSSING THE LICENSING HURDLES: SOME PRACTICE NOTES

### 2.1 Store issues – issues regarding **STORE LOCATION**

| Statutory requirement                                                                                                                                                                                                                                                   | Common practice                                                                                                                                                                                                                                                                             | Key takeaways                                                                                                                                                                                                                                                                               |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <p><b>Art. 22.1(c), Decree 09:</b></p> <p><i>“Location must fit the relevant approved planning.”</i></p>                                                                                                                                                                | <p><i>To explain that</i></p> <ul style="list-style-type: none"> <li>Location’s designated purpose of use fits for retail distribution; and</li> <li>Location fits the master planning for retail &amp; distribution in the area.</li> </ul>                                                | <p><u><b>Where to consider?</b></u></p> <p><b>Level of scrutiny:</b> Location in trade center &lt; stand-alone location.</p> <p><u><b>What to do?</b></u></p>                                                                                                                               |
| <p><b>Art. 3.17, Decree 09:</b></p> <p><i>“Store location documentation is one of the following documents: MOU or lease agreement or document justifying that the FIE has the right to use the premise for retail outlet; <u>and other enclosed documents.</u>”</i></p> | <p><i>To submit:</i></p> <ul style="list-style-type: none"> <li>Land use right certificate (&amp; construction ownership certificate);</li> <li>Construction permit;</li> <li>Pass completion certificate</li> <li>Acceptance minutes; or</li> <li>Other construction documents.</li> </ul> | <ul style="list-style-type: none"> <li>Perform <b>(limited) due diligence</b>;</li> <li>Make use of all available docs &amp; commit to later provide currently unavailable docs (where possible); and</li> <li>Ensure to have an option to terminate (walk-away from) the lease.</li> </ul> |

## 2. CROSSING THE LICENSING HURDLES: SOME PRACTICE NOTES

### 2.1 Store issues – TERM of SEL

| Statutory requirement                                                                                                                                                                                                                                                                    | Common practice                                                                                                               | Key takeaways                                                                                                                                            |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------|
| <p><b>Art. 26.2, Decree 09:</b></p> <p><i>“The term of SEL corresponds to the remaining term of the <b><u>IRC for the establishment of the store</u></b>. In the absence of IRC, the term of SEL corresponds to the term under the <b><u>store location documentation</u></b>. ”</i></p> | <p>Given sub-IRC for each store remains arguable, the term under lease agreement is vital in determining the term of SEL.</p> | <p><b><u>What to do?</u></b></p> <p>Have lease term <b>FIXED</b> under the lease agreement and <b>NOT EXCEEDING</b> the term of master IRC (if any).</p> |

## 2. CROSSING THE LICENSING HURDLES: SOME PRACTICE NOTES

### 2.1 Store issues – issues regarding FIRE PREVENTION

| Statutory requirement                                                                                                                                                                                                                               | Common practice                                                                                                                                                                                                                                                                                                                                          | Key takeaways                                                                                                                                                                                                                                                                                                                      |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <p><b>Art. 23.2(d), Decree 09:</b></p> <p><i>“2. ENT criteria:</i></p> <p><i>[...]</i></p> <p><i>d) Impact of the retail store on traffic density, environment hygiene, <b><u>fire prevention</u></b> within the geographical market area.”</i></p> | <p><i>To submit:</i></p> <ul style="list-style-type: none"> <li>• Certificate of appraisal &amp; acceptance of fire prevention design;</li> <li>• Acceptance minutes on fire prevention conditions.</li> <li>• Certificate of satisfaction of fire prevention conditions; and</li> <li>• Minutes of inspection of fire prevention conditions.</li> </ul> | <p><b><u>What to do?</u></b></p> <ul style="list-style-type: none"> <li>• Perform <b>(limited) due diligence</b>;</li> <li>• Make use of all available docs &amp; commit to later provide currently unavailable docs (where possible); and</li> <li>• Ensure to have an option to terminate (walk-away from) the lease.</li> </ul> |

## 2. CROSSING THE LICENSING HURDLES: SOME PRACTICE NOTES

### 2.2 Financial capacity & socio-economic contribution – **FUNDING** sources

| Statutory requirement                                                                                     | Common practice                                                                                                                                                                           | Key takeaways                                                                                                                                                   |
|-----------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <p><b>Art. 22.2, Decree 09:</b></p> <p><i>“To have financial plan to establish the retail store.”</i></p> | <p>If <u>there are multiple stores</u> and the funds for establishment &amp; operation of each store are all taken from one source (e.g. charter capital): <b>may get challenged</b>.</p> | <p><u><b>What to do?</b></u></p> <p>Prepare reasonable financial explanation by using “cash-flow” perspective (e.g. funds are “flowed” between the stores).</p> |

## 2. CROSSING THE LICENSING HURDLES: SOME PRACTICE NOTES

### 2.2 Financial capacity & socio-economic contribution – **CONTRIBUTION** to State

| Statutory requirement                                                                                                                                                                                                                                                 | Common practice                                                                                                     | Key takeaways                                                                                                                                                                                      |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <p><b>Art. 23.2(dd), Decree 09:</b></p> <p><i>“(dd) The ability to contribute to the development of socio-economy of geographical market area, in particular:</i></p> <p><i>[...]</i></p> <p><i>- The ability and level of contribution to the State budget.”</i></p> | <p>If the projected contribution to the State budget does not increase year-by-year: <b>may get challenged</b>.</p> | <p><u><b>What to do?</b></u></p> <p>To justify the projected contribution by balancing between the projected cost for extended investment (e.g. opening new stores) and the projected revenue.</p> |

## 2. CROSSING THE LICENSING HURDLES: SOME PRACTICE NOTES

### 2.3 Miscellaneous – SUB-IRC for each retail outlet

| Statutory requirement                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | Common practice                                                                                                                                                                                | Key takeaways                                                                                                                                                                                                                                                                                            |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <p><b>Art. 3.4, LOI 2020:</b></p> <p><i>“Investment project means a collection of proposals for the <b>expenditure of mid-term or long-term capital to carry out investment activities</b> in a particular administrative division over a certain period of time.”</i></p> <p><b>Art. 64.3, Decree 31/2021:</b></p> <p><i>An FIE is entitled to establish branches, representative offices and business locations outside its headquarters without necessarily having an investment project [...].”</i></p> | <p>Some (strict) view: each retail store must be treated as an investment project, thus requiring a separate IRC.</p> <p>➔ Remain arguable among State authorities in different provinces.</p> | <p><u><b>What to do?</b></u></p> <p>To prepare reasonable explanation:</p> <ul style="list-style-type: none"> <li>• Using Art. 64.3 Decree 31/2021;</li> <li>• Using “cash-flow” perspective to explain the financing of the store.</li> <li>• Last recourse: back-up plan to obtain sub-IRC.</li> </ul> |

## 2. CROSSING THE LICENSING HURDLES: SOME PRACTICE NOTES

### 2.3 Miscellaneous – describing **GOODS** on **TL & SEL**

| Statutory requirement                                                                                                                                                                                                                                                       | Common practice                                | Key takeaways                                                                                                                                                                                                                                                                                                                   |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <p>No statutory requirement on whether goods reflected in the TL &amp; SEL must be in the form of:</p> <ul style="list-style-type: none"> <li>• HS codes; or</li> <li>• Text description.</li> </ul> <p>MOIT's view → Investor has the right to choose either approach.</p> | <p>Local practice &gt; Investor's autonomy</p> | <ul style="list-style-type: none"> <li>• Keep the goods in TL and SEL reflected under one single approach, to avoid intricacies in later licensing process.</li> <li>• In case it's not possible, prepare explanation to “translate” the HS code to text description or vice versa, depending on the local practice.</li> </ul> |

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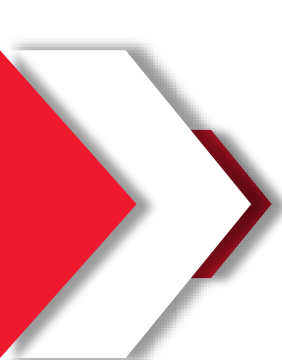
- CROSSING THE LICENSING HURDLES: SOME PRACTICE NOTES

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- **ENT REMOVAL: ARE YOU PREPARED?**

4

- ECOMMERCE: SOME PRACTICE NOTES



## 3. ENT REMOVAL

### 3.1 CPTPP implication



ENT to be removed

#### NCM-I

ENT will be removed  
for national treatment  
obligation as of 15 Jan  
2024

#### NCM-II

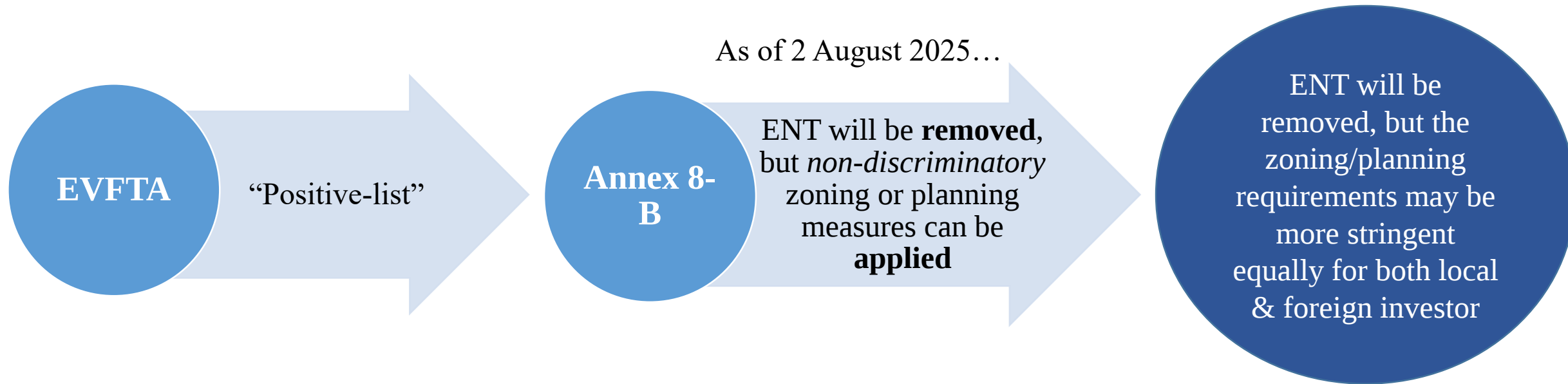
ENT removal is not  
listed in Appendix II-A  
as a more preferential  
market access compared  
to those under WTO



ENT to be retained

## 3 ENT REMOVAL

### 3.2 EVFTA implication



## 3. ENT REMOVAL

### 3.3 Direct application issue

#### CPTPP

Appendix 2 of  
Resolution No.  
72/2018/QH14

Services in NCM I & II  
can be applied directly

#### EVFTA

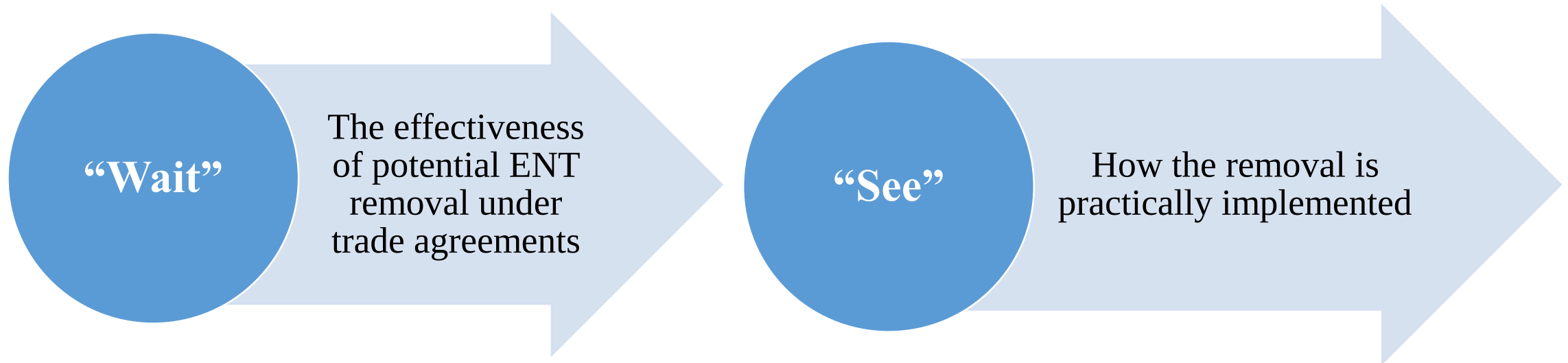
Appendix 2 of  
Resolution No.  
102/2020/QH14

Schedules of  
Commitments to be  
applied directly

Practice,  
however,  
remains to be  
seen

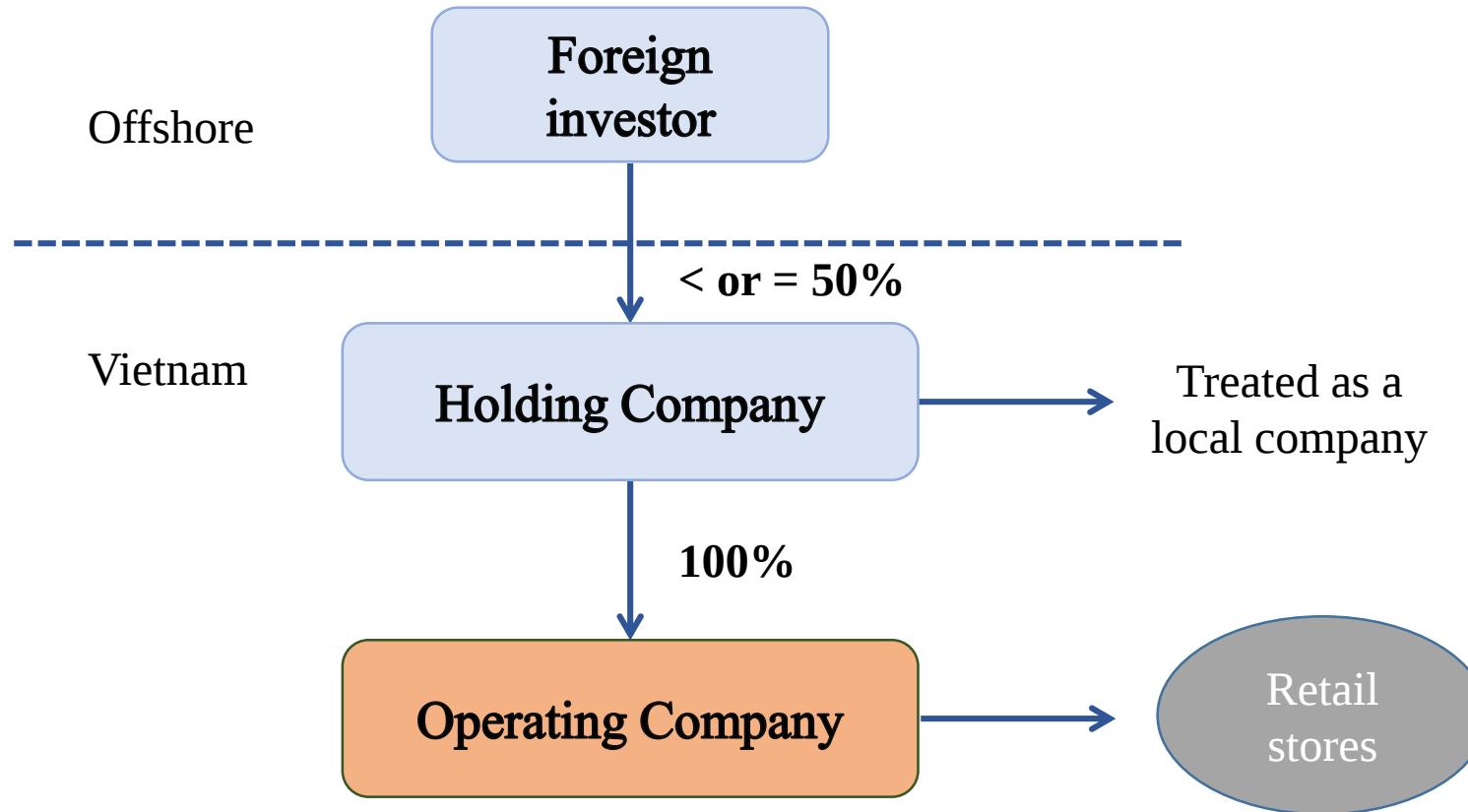
## 3. ENT REMOVAL

### 3.4 What to do? – “Wait-and-see” approach



## 3. ENT REMOVAL

### 3.4 What to do? – Use “special structure” (+ accept risks)



Example re basic  
special structures

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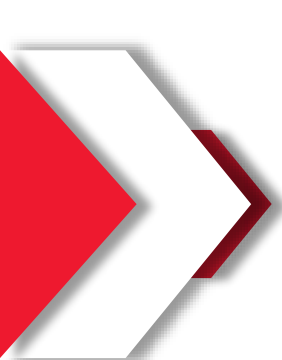
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- ENT REMOVAL: ARE YOU PREPARED?

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- **ECOMMERCE: SOME PRACTICE NOTES**



## 4. ECOMMERCE: SOME PRACTICE NOTES

### 4.1 Market opening in ecommerce: not committed + half-decentralized mechanism for licensing

#### (Decree 09/2018) Article 8. Licensing agencies

1. [...]

2. [...]

3. The licensing agency shall consult with the Ministry of Industry and Trade and managing Ministry in any of the following cases:

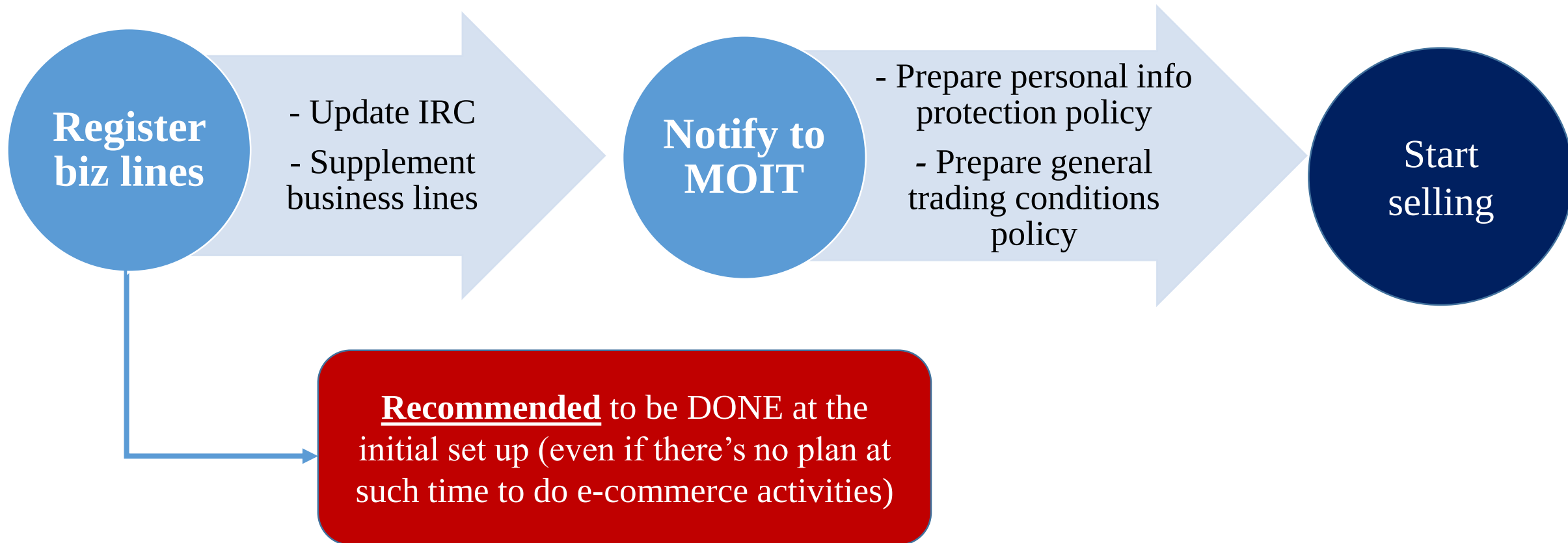
a) [...]

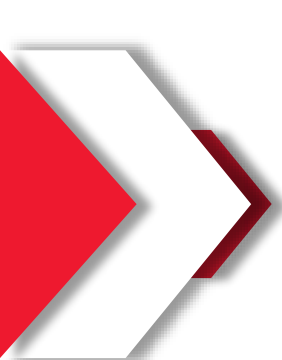
b) Consulting with the Ministry of Industry and Trade before issuing or modifying a business license related to the business prescribed in Points b, d, dd, e, g, h, and i Clause 1 Article 5 of this Decree;

→ Point [h] = **Provide electronic commerce services**

## 4. ECOMMERCE: SOME PRACTICE NOTES

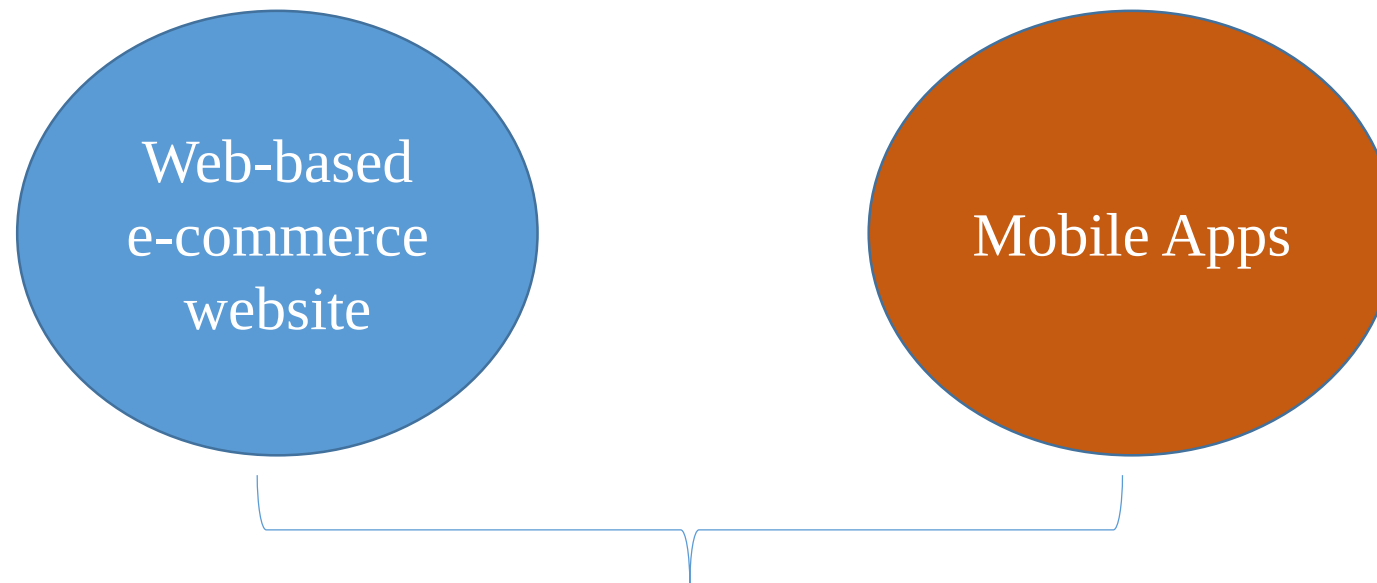
### 4.2 Self-operating e-commerce website & Apps





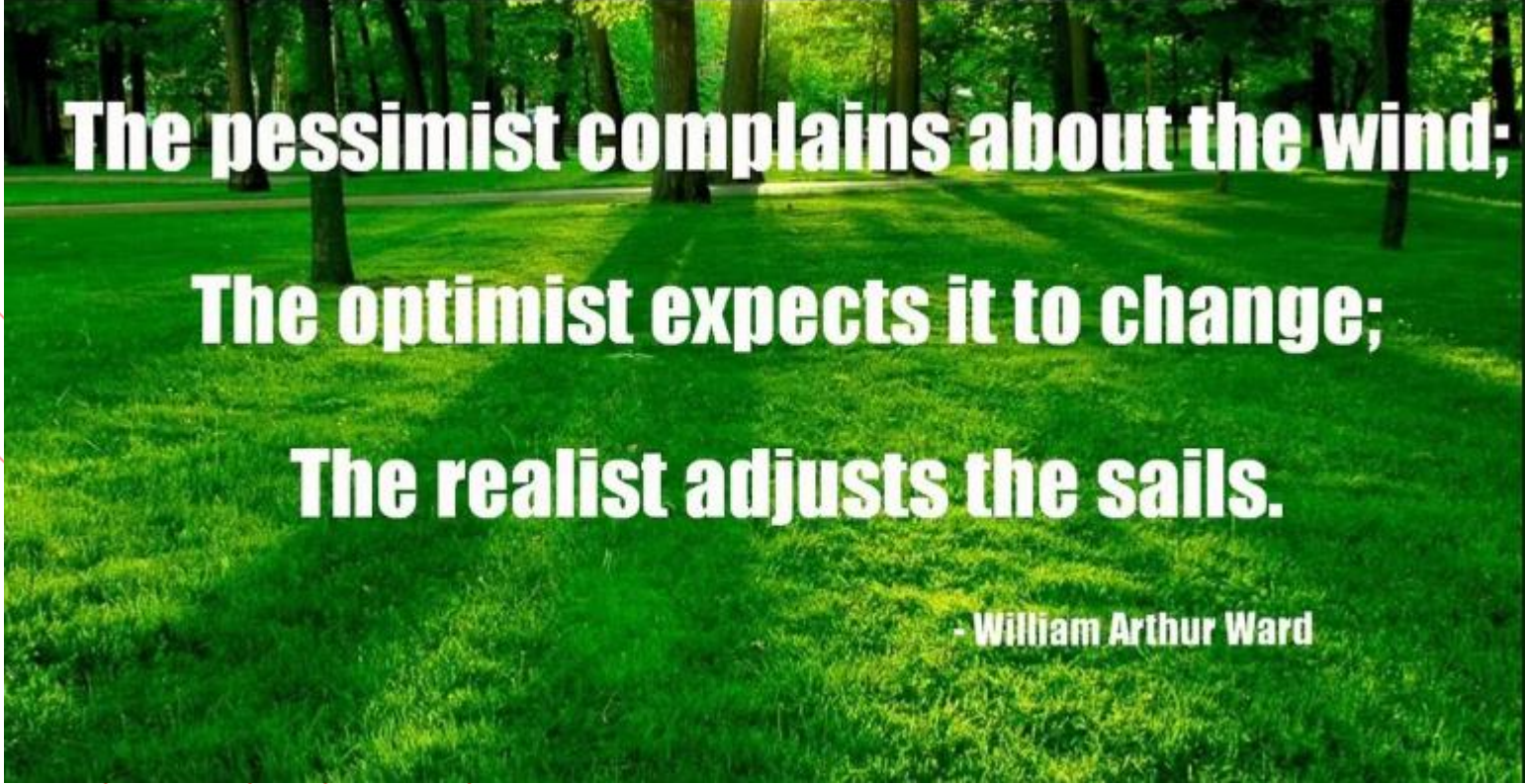
## 4. ECOMMERCE: SOME PRACTICE NOTES

### 4.2 Self-operating e-commerce website & Apps (cont.)



**Separate, but better concurrent,**  
notifications to MOIT

**What would you do?**



**The pessimist complains about the wind;  
The optimist expects it to change;  
The realist adjusts the sails.**

**- William Arthur Ward**

**Q & A**



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